Shawnee Hospital Authority Research

5-28-2026

Executive Summary

Your Shawnee Minutes dataset contains **direct historical references** to the **Shawnee Hospital Authority**, **Unity Health Center**, **Shawnee Medical Center**, **SSM/St. Anthony Hospital**, and **Avedis Foundation**. The most important investigative pattern is not just one isolated agenda item. It is the long-term governance chain connecting:

Shawnee Hospital Authority → Unity Health Center / hospital-related public trust history → sale/proceeds questions → Avedis Foundation → modern board appointments → overlapping civic/business/nonprofit authority networks.

The strongest records found so far are:

Date	Finding
12/16/2002	City approved Resolution No. 6160, authorizing Shawnee Hospital Authority to issue a tax-exempt revenue note for the Unity Health Center Project, not to exceed $4.5 million, without competitive bidding.
11/15/2004	Unity Health Center CEO Charles Skillings explained the City's relationship with the Shawnee Hospital Authority and recommended reappointments including John Robinson.
4/2/2012	City Attorney reported on public interest in the Unity Health Center sale, stating the City had no ownership interest and would not receive proceeds; outside review reportedly found historical transfers/approvals proper.
4/16/2012	Commission comments referenced hospital authority/trust status during broader budget and funding-priority discussion.
10/15/2012	Final plat for Shawnee Medical Center deferred.
11/19/2012	Final plat for Shawnee Medical Center approved to correct prior recorded plat error.
10/17/2016	Commissioner Lesa Shaw questioned why Shawnee Hospital Authority and Avedis Foundation boards did not follow normal City appointment application procedures.
10/17/2016	Motion to table Hospital Authority appointments failed; reappointments were approved 5–1.
3/7/2022	Consent agenda included acknowledgment of resignations from the Shawnee Hospital Authority.
12/7/2020	City issued proclamation for SSM Health St. Anthony Hospital – Shawnee Healthcare Heroes Appreciation Week.

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Cast of Characters: Shawnee Hospital Authority / Connected Board Members

Name	Dataset Role / Connection	Other Connections Found
Mark Finley	Shawnee Hospital Authority term listed to 12/31/2027	Avedis Foundation board since inception; past Avedis chair; Special Administrator for District Court of Pottawatomie County; past Chairman of Mid America Health Care.
Kathleen “Kathy” Laster	Shawnee Hospital Authority term listed to 12/31/2027	Avedis Foundation President/CEO; founding Avedis board member; past chair and 18-year local hospital board member; Seminole State College Education Foundation board.
John Robinson	Shawnee Hospital Authority term listed to 9/30/2028	Avedis Foundation board since inception; Robinson Eye Institute; Director of First National Bank; directly appears in 2004 Hospital Authority reappointment record.
Jill Spencer	Shawnee Hospital Authority term listed to 9/30/2028	Avedis Foundation Board Chair; First United Bank Tecumseh Community Bank President; Blue Zones / Pottawatomie Go connection.
Tina Hanna	Shawnee Hospital Authority term listed to 9/30/2029	Shawnee Forward board chair; South Central Industries.
Angela “Angi” Mohr	Shawnee Hospital Authority term listed to 9/30/2029	President of SSM Health St. Anthony Hospital – Shawnee; Shawnee Forward; Pottawatomie Go; Avedis-related steering committee connection.
Josh Trimble	Shawnee Hospital Authority term listed to 9/30/2025	Shawnee Forward; Avedis Foundation; former Bethany Children’s Health Center foundation executive; former OBU development leadership.
Ronald Sharp	Shawnee Hospital Authority term listed to 9/30/2028	Former teacher and State Senator.
Stephen Trotter	Shawnee Hospital Authority term listed to 12/31/2027	Employment listed as unknown; SHA board member.

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Avedis Board / Director Network

The voter app identifies **19 Avedis-connected individuals**:

Canaan Crane, Mark Finley, Erika Jones, Kelli Koons, Kathy Laster, Marissa Lightsey, Jeffrey Madison, Tracy Meeuwsen, John Robinson, Audrey Seeliger, Jill Spencer, Zachary Taylor, Lauren Thomas, Lynann Sterk-Brooks, Angela Mohr, Josh Trimble, Ronald Sharp, Stephen Trotter, and Nicholas Atwood.

Important overlap points:

- **Mark Finley, Kathy Laster, John Robinson, Jill Spencer, Angela Mohr, Josh Trimble, Ronald Sharp, and Stephen Trotter** connect the Avedis/Hospital Authority ecosystem.
- **Angela Mohr** creates a direct modern bridge between **SSM Health St. Anthony Hospital – Shawnee**, **Shawnee Forward**, **Pottawatomie Go**, **Avedis**, and the **Shawnee Hospital Authority**.
- **John Robinson** is the clearest historical continuity figure because he appears both in the voter app and the **11/15/2004 Hospital Authority reappointment record**.
- **Kathy Laster** is highly significant because her profile states she was a founding Avedis board member and an **18-year member of the local community hospital board**.
- **Mark Finley** is significant because of his Avedis inception role, public-trust/estate/business administrative experience, and past Mid America Health Care connection.

Connect-the-Dots Findings

The research suggests four investigative lanes for the DA or a public-records review:

1. **Public Trust Origin & Governance**
    - SHA was created under a trust indenture dated **January 3, 1966**, amended **November 22, 1976**.
    - Board seats are mayor-appointed and City Commission-confirmed.
    - The board reportedly meets annually at the Avedis Foundation.
2. **Debt / Financing Lane**
    - The 2002 Unity Health Center Project revenue note is a major financial record point.
    - Key question: what records exist for issuance, proceeds, repayment, refinancing, bond counsel, trustee bank, and final disposition?
3. **Sale / Transfer / Proceeds Lane**
    - The 2012 Unity Health Center sale briefing is critical.
    - City Attorney stated the City had no ownership interest and would not receive proceeds.
    - Key question: what entity received proceeds, what restrictions governed those proceeds, and how did that connect to Avedis?
4. **Appointments / Governance Procedure Lane**
    - The 2016 record is important because Commissioner Shaw publicly challenged why SHA and Avedis board appointments did not follow standard City appointment procedures.
    - The motion to table failed; appointments proceeded 5–1.
    - This does not prove wrongdoing, but it documents a governance transparency concern in the official record.

Documented Findings: SHA Board / Directors

Person	Relevant Dataset Finding
John Robinson	Appears in 11/15/2004 reappointment recommendation by Unity Health Center CEO Charles Skillings; current voter app also lists SHA/Avedis/First National Bank connections.
Kathy Laster	Voter app identifies SHA term to 12/31/2027; Avedis CEO; profile references 18-year hospital board service.
Mark Finley	Voter app identifies SHA term to 12/31/2027; Avedis board since inception; past Avedis chair; past Mid America Health Care chair.
Jill Spencer	Voter app identifies SHA term to 9/30/2028; Avedis chair; banking/finance background.
Angela Mohr	Voter app identifies SHA term to 9/30/2029; SSM Health St. Anthony Hospital – Shawnee president; direct modern hospital operations connection.
Josh Trimble	Voter app identifies SHA term to 9/30/2025; Avedis and Shawnee Forward connections.
Tina Hanna	Voter app identifies SHA term to 9/30/2029; Shawnee Forward chair.
Ronald Sharp	Voter app identifies SHA term to 9/30/2028; former State Senator.
Stephen Trotter	Voter app identifies SHA term to 12/31/2027; employment unknown.

Investigative Conclusion

The strongest doctoral finding is that the **Shawnee Hospital Authority should be treated as a public-trust governance investigation**, not merely a hospital-history issue. Your datasets show a multi-decade record trail involving:

public trust creation, City-confirmed appointments, hospital financing, Unity Health Center sale questions, Avedis emergence, SSM/St. Anthony hospital continuity, and overlapping civic authority networks.

The next strongest step is to create a DA-ready exhibit packet organized around:

Trust Indenture → Debt Instruments → Sale/Transfer Documents → Avedis Formation → Board Appointments → Annual Audits → Current SHA Member Conflict/Overlap Map.

POTENTIAL STATUTORY CONCERNS & GOVERNANCE ISSUES

SHAWNEE HOSPITAL AUTHORITY / UNITY HEALTH / AVEDIS FOUNDATION

Cross-Referenced Analysis from Shawnee Minutes Dataset & Pottawatomie County Voter-App Dataset

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IMPORTANT DISCLAIMER

This report identifies potential legal, ethical, governance, transparency, and procedural concerns based upon public records, historical meeting minutes, and relationship mapping.

This report does NOT conclude criminal wrongdoing.

The findings instead identify:

- Potential statutory review areas
- Governance irregularities
- Public trust oversight concerns
- Conflict-of-interest exposure
- Transparency gaps
- Audit-related investigative questions

These findings should be independently reviewed by:

- Legal counsel
- State auditors
- Investigators
- Public trust experts
- Forensic accountants

SECTION 1

POTENTIAL OPEN MEETING ACT CONCERNS

Relevant Oklahoma Statutes

- 25 O.S. §301 et seq.
- Oklahoma Open Meeting Act

Potential Concerns Identified

Concern A — Appointment Transparency

Key Dataset Event

October 17, 2016

Commissioner Lesa Shaw publicly questioned:

- Why Shawnee Hospital Authority and Avedis board appointments allegedly did not follow standard City appointment procedures.

The motion to table appointments failed 5–1.

Investigative Concern

If board appointments:

- bypassed ordinary application procedures,
- were informally prearranged,
- or were controlled through nonpublic processes,

then potential Open Meeting Act or governance transparency concerns may exist.

Questions for Review

- Were candidate applications publicly solicited?
- Were appointment discussions occurring outside public meetings?
- Were informal consensus discussions conducted prior to Commission meetings?
- Were appointments effectively predetermined?

Recommended Evidence

- Email communications
- Text messages
- Appointment packets
- Mayor recommendation memos

- Board recruitment discussions
- Executive session records

SECTION 2

PUBLIC TRUST COMPLIANCE CONCERNS

Relevant Oklahoma Statutes

- 60 O.S. §176 et seq.
- Oklahoma Public Trust Act

Investigative Concerns

The datasets establish that:

- SHA operated as a public trust,
- trustees were City-confirmed,
- hospital financing was publicly authorized,
- public-trust debt instruments were issued,
- and hospital asset transitions later connected into nonprofit governance structures.

Potential Concerns

Concern A — Separation of Public Trust Assets

Questions exist regarding:

- asset ownership,
- proceeds from hospital transactions,
- and whether public-trust assets remained properly segregated.

Concern B — Fiduciary Duties

Trustees of public trusts owe fiduciary obligations.

Potential review questions:

- Were trust assets protected?
- Were proceeds used consistent with trust purposes?
- Were conflicts disclosed?
- Were trustees benefiting indirectly through overlapping organizations?

SECTION 3

CONFLICT OF INTEREST EXPOSURE

Relevant Oklahoma Statutes

Potentially implicated depending on facts:

- 21 O.S. §340 et seq.
- Municipal ethics provisions
- Public trust fiduciary standards

Major Dataset Pattern

Substantial overlap exists between:

- hospital governance,
- banking leadership,
- economic development organizations,
- nonprofit foundations,
- city-appointed boards,
- healthcare administration,
- and civic leadership organizations.

High-Overlap Individuals Identified

- Mark Finley
- Kathy Laster
- John Robinson
- Jill Spencer
- Angela Mohr
- Josh Trimble

Investigative Concern

The concern is not overlap alone.

The concern becomes:

- whether recusals occurred,
- whether financial relationships existed,
- whether grant decisions intersected with board relationships,
- and whether public trust decisions benefited overlapping networks.

Potential Review Areas

- Conflict disclosure forms

- Banking relationships
- Vendor relationships
- Grant approvals
- Foundation funding
- Economic development incentives
- Real estate transactions

SECTION 4

AUDIT & FINANCIAL TRANSPARENCY CONCERNS

Relevant Oklahoma Standards

- Oklahoma State Auditor & Inspector guidance
- Public trust audit requirements
- Government accounting standards

Potential Concerns

Concern A — Missing or Incomplete Audit Trail

The datasets reference:

- debt issuance,
- hospital transactions,
- sale discussions,
- nonprofit continuity,
- and board restructuring.

However, the historical audit trail has not yet been fully reconstructed.

Key Investigative Questions

- Were all annual audits completed?
- Were audits independently performed?
- Were findings corrected?
- Were trust assets separately tracked?
- Were transfer records complete?

SECTION 5

DEBT INSTRUMENT & FINANCING CONCERNS

Key Dataset Event

December 16, 2002

Resolution No. 6160

Authorized:

- tax-exempt revenue note,
- up to $4.5 million,
- for Unity Health Center Project,
- without competitive bidding.

Potential Concerns

The issue is not necessarily illegality.

The issue is whether:

- statutory procedures were fully followed,
- disclosures were complete,
- financial obligations were properly monitored,
- and whether public interests were adequately protected.

Review Questions

- Who structured the financing?
- Who benefited financially?
- Was repayment performance tracked?
- Were defaults or restructures documented?
- Were bond counsel opinions preserved?

SECTION 6

SALE / TRANSFER / PROCEEDS CONCERNS

Key Dataset Event

April 2, 2012

City Attorney discussion regarding Unity Health Center sale.

Statements reportedly included:

- City had no ownership interest.
- City would receive no proceeds.
- Outside review found transfers proper.

Investigative Importance

This is likely one of the most critical forensic review points.

Potential Questions

- What entity ultimately controlled proceeds?
- Did public assets transition into nonprofit structures?
- Were restrictions attached to proceeds?
- Did public-trust assets indirectly benefit private or semi-private networks?

Potential Records Needed

- Closing documents
- Escrow records
- Attorney opinions
- Asset transfer schedules
- Foundation capitalization records

SECTION 7

CHARITABLE FOUNDATION & NONPROFIT GOVERNANCE QUESTIONS

Relevant Laws Potentially Applicable

- IRS nonprofit governance standards
- Oklahoma nonprofit corporation requirements

- Fiduciary duty principles

Potential Concerns

The datasets establish major continuity between:

- historical hospital governance,
- SHA trustees,
- and Avedis Foundation leadership.

Investigative Concern

If hospital-related public-trust assets or proceeds seeded nonprofit structures:

- governance obligations,
- donor restrictions,
- public-benefit obligations,
- and fiduciary duties become highly important.

SECTION 8

ECONOMIC DEVELOPMENT & INFLUENCE NETWORK CONCERNS

Dataset Findings

Board members also appear connected to:

- Shawnee Forward
- Pottawatomie Go
- banking institutions
- healthcare systems
- economic development structures
- civic nonprofit leadership

Investigative Concern

This creates a concentrated civic influence network.

Again, overlap alone is not illegal.

However, investigators may examine:

- preferential access,
- appointment influence,

- funding influence,
- and coordinated governance patterns.

SECTION 9

RECORD PRESERVATION PRIORITIES

High-Priority Preservation Targets

Governance Records

- Trustee minutes
- Appointment files
- Conflict disclosures

Financial Records

- Audits
- Bank records
- Debt issuance files
- Transfer records

Communications

- Emails
- Text messages
- Attorney correspondence
- Foundation communications

Nonprofit Records

- IRS 990 filings
- Foundation grants
- Board minutes

SECTION 10

OVERALL INVESTIGATIVE ASSESSMENT

The cross-referenced datasets reveal a multi-decade governance ecosystem involving:

- Public trust administration
- Hospital financing
- Municipal oversight
- Healthcare transitions
- Foundation continuity
- Civic leadership overlap
- Economic development relationships
- Banking relationships
- Appointment governance

The strongest investigative concerns are:

1. Public-trust transparency
2. Historical asset transitions
3. Governance overlap
4. Appointment procedures
5. Audit completeness
6. Conflict-of-interest exposure
7. Financial traceability
8. Institutional continuity between SHA and Avedis structures

The evidence presently supports:

- further forensic review,
- audit reconstruction,
- public-record preservation,
- and independent legal analysis.