Executive Summary & Evidence-to-Request Audit

ORR2026-2950 | Submitted August 17, 2026 | Evidence cutoff October 23, 2026 (67 calendar days)
Savage Park • Hilti Park • Patrick Park • Bales Park
Prepared for Baseball Heaven — Youth Sports Transparency Research

Executive determination

The City of Tulsa has begun partial production of historical license and field-use agreements, Park Board packets, operator reports and maintenance work-order data. The material does not yet establish the current effective authorization for Savage and Hilti, complete performance of agreement-required financial reporting, or full production for all six original categories. The City advised that additional custodians were still processing records. [D01–D06]

The supplied Tulsa Little League license identifies Savage and Hilti and provides for a three-year initial term with discretionary, nonautomatic renewals. The executed June 8, 2022 World Baseball Outreach agreement concerns Patrick Park, not Savage or Hilti. [D03,D05]

Key findings

Area	Documented finding
City response	Oct. 23 request to clarify Category 6; applicant replied; later partial production acknowledged [D02].
Financial work orders	165 matched costed orders, $77,266.22; 669 register-only orders have no corresponding costed entry [D08–D10].
Contract overlap screen	112 work orders totaling $71,571.10 flagged for further review, not established improper spending [D10].
Mowing	43 orders totaling $59,010.12 within the screening group [D10].
AG complaint	Oct. 9 complaint and later follow-ups documented; no merits determination established [D06,D07].

Method: 'Produced' means found in the supplied City production; 'outstanding' means not established by the reviewed documents, not proof of nonexistence. Operator statements are not audited financial records. References [D##] identify documents in the source register.

1. Original request compared with production

Category requested	Records supplied	Still outstanding or unverified
1. Agreements, 2018–2026	Tulsa Little League Savage/Hilti license; historical Savage girls softball and Hilti Union Kids forms; Patrick WBO license [D03–D05]	Executed current Savage/Hilti authority; written renewals, amendments, terminations; all other use/concession agreements.
2. Operator selection, 2019–2022	Board minutes discuss transition and prior informal/expired arrangements [D11]	Solicitations, applications, scoring, selection decisions, approval memoranda, notices, termination and complete decision trail.
3. Financial terms and revenue	License terms and 2023–24 operator narratives [D03,D04]	Full annual budgets, income/expense ledgers, Form 990, rent/fee receipts, concessions, sponsorships, audit/review and reimbursements.
4. City spending, 2018–2026	Work-order register, cost extract, capital project packets [D08–D12]	Vendor invoices, vouchers, payments, purchase orders, grant files, authorizations and cost data for register-only orders.
5. Four-park structure, 2019–2022	Savage/Hilti license; Patrick WBO license; Park Board records [D03,D05,D11]	Bales Park operator authority; complete four-park allocation and approval history.
6. Communications, 2020–2022	Clarification requested and answered for Jan.–June 2020 [D02]	Actual emails for first period; five additional six-month searches separately requested under City's instructions.

No category should be marked fully satisfied until the City confirms completed searches and addresses missing subcategories. The electronic correspondence request is a distinct workstream. [D01,D02]

2. Procedural and oversight chronology

Date	Event
Aug. 17	ORR2026-2950 submitted with six categories [D01].
~Sept. 10	Telephone status inquiry reported by requester; call details unverified.
Oct. 9	Public Access Counselor complaint submitted with supporting attachments [D06].
Oct. 15	Follow-up and discussion with Public Access Counselor Anthony Sykes, per transcript [D07].
Oct. 23, 8:54 a.m.	City requested shorter email search window [D02].
Oct. 23, 9:13/9:20 a.m.	Clarification sent; AG informed; original Categories 1–5 expressly preserved [D02].
Oct. 23, later	City stated partial production by one custodian and further processing by others [D02].

3. Agreement and municipal governance findings

Tulsa Little League: The Savage/Hilti license includes an initial three-year term, up to four discretionary three-year renewals, and duties concerning maintenance, revenues, reporting and oversight. The reviewed material does not establish its current legal status. Obtain signed execution and effective dates, renewal instruments and termination records. [D03]

Historical use: The 2018 Tulsa Girls Softball Federation field-use form addresses insurance, tournament scheduling, field maintenance and subleasing restrictions. The supplied signature/date fields appear blank. A separate Union Kids form concerns Hilti. Neither proves current authority. [D05]

Patrick Park: The World Baseball Outreach agreement bears operator and City signatures, with City execution dated June 8, 2022. It includes financial reports, Form 990, City audit rights, operator utility/maintenance duties and discretionary renewals. This is a comparison agreement for Patrick Park only. [D05]

Park Board: January 2022 records discuss moving Savage/Hilti toward Little League and note concerns about expired, informal or unenforced historical agreements. Other Board packets describe utility allocation, cost recovery, municipal maintenance and Savage improvements. Meeting discussions do not replace executed contract documentation. [D11,D12]

4. Operator-reported activity

Metric	2023	2024
Teams	Over 390	Over 550
Youth	Over 4,400	Over 6,600
Spectators	32,000	Approximately 50,000
Tournament events	Not directly specified	30
Revenue	No audited total supplied	More than 100% growth claimed
Conditions	Irrigation, scoreboard and equipment needs	Savage scoreboards, sprinklers, HVAC, parking; Hilti improvements proposed

The 2023 report claims over $12,000 in field-equipment upgrades, over $16,000 in facility equipment and over $20,000 in irrigation-related utility bills. These are operator-reported amounts, not independently verified payments or audited statements. [D04]

5. Work-order reconciliation and contractual screening

Facility	Matched costed orders	Recorded cost
Savage	110	$53,916.08
Hilti	55	$23,350.14
TOTAL	165	$77,266.22

All 165 individual costed entries matched the broader register by work-order number and facility; zero costed entries were unmatched. The 669 register-only records have unknown costs in the provided extract. Earlier reporting of $154,532.44 double-counted the cost workbook's summary rows. [D08,D09]

Preliminary class	Orders	Recorded cost
Potential operator-duty overlap	112	$71,571.10

Preliminary class	Orders	Recorded cost
Likely City oversight	39	$1,906.52
Additional context needed	14	$3,788.60

Of the overlap-screened entries, 43 mowing orders total $59,010.12 ($39,578.52 Savage; $19,431.60 Hilti). No breach, improper expenditure or reimbursement obligation is established. Agreement dates, licensed boundaries, emergency authorizations, City-retained duties and reimbursement must be checked. [D10]

6. Priority records still needed

• Certified executed Savage/Hilti license, commencement date, all written renewals, amendments, assignments, notices and terminations.

• Custodian-by-custodian written completion status for Categories 1–5, including any no-responsive-record findings or exemptions.

• Agreement-required operator budgets, full income/expense statements, Forms 990, participant statistics, compensation disclosures and City audits.

• Supporting invoices, approvals, vouchers and reimbursements for the 43 mowing orders; map the actual work areas and reconcile 669 register-only orders.

• Four-park operator allocation/selection records, especially Bales Park and 2019–2022 transition approvals.

• Results for Jan.–June 2020 electronic communications, then the remaining five six-month search windows.

7. Evidence-based conclusion

Established: historical agreements exist; Tulsa Little League reported substantial 2023–2024 activity; municipal work orders record costs; and Tulsa acknowledged a partial production. **Not established:** that no current Savage/Hilti lease exists, deliberate stonewalling, a legal violation, improper spending, operator debt or an Attorney General finding. Third-party accounts should remain labeled uncorroborated.

8. Source register — individual files and their evidentiary role

[D01] City of Tulsa Records Requests - Request Details.pdf — Original filing and complete six-category scope.

[D02] BCMSPORTS Mail - City of Tulsa - City Records Requests ORR2026-2950_ Clarification Requested.pdf — City clarification, applicant response, partial production and follow-up correspondence.

[D03] 137444 - Tulsa Little League-Redacted.pdf — Savage/Hilti license terms, operator duties and renewal language.

[D04] TULSA LITTLE LEAGUE OPERATIONS REPORT 2023.pdf; TULSA LITTLE LEAGUE OPERATIONS REPORT 2024.pdf — Operator-reported participation, activity, spending and condition.

[D05] Savage - Tulsa Girls Softball Federation Field Use Agreement.pdf; Hilti - Union Kids Baseball Field Use Agreement.pdf; WBO signed agreement (eff 6-8-22)-Redacted.pdf — Historical field use and signed Patrick Park comparator.

[D06] Confirmation - Public Access Counselor Complaint Form City of Tulsa.pdf; Tulsa ORR2026-2950 AG Complaint Packet 2026-10-09.pdf — AG complaint submission and attachments.

[D07] Oklahoma Attorney General Office 10-15-2026.txt; 10-23-2026 Response BCMSPORTS Mail - City of Tulsa - City Records Requests ORR2026-2950_ Clarification Requested.pdf — AG procedural discussion and later update.

[D08] Savage and Hilti Park - January 1 2018 to August 17 2026.xlsx — Broader work-order register.

[D09] Hilti - Savage - Work orders - cost included.xlsx; Tulsa_Savage_Hilti_Work_Order_Reconciliation_2026.xlsx — Cost data and exact-number matching.

[D10] Tulsa_Savage_Hilti_Contract_Maintenance_Comparison_2026.xlsx — Preliminary contract-responsibility screening.

[D11] PB Packet (01-04-2022).pdf; PB Packet (03-01-2022).pdf — 2022 transition and City agreement discussions.

[D12] Tulsa Park & Recreation Board packets (2018–2022), individually enumerated below — Municipal meeting minutes, maintenance reports and capital planning.

Appendix A — Park Board document-by-document index

PB Packet (01-04-2022).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (01-07-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (02-04-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (02-16-2021)-Redacted.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (03-01-2022).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (03-02-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (03-03-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (04-05-2002).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (04-06-2021)-Redacted.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (05-04-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (05-05-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (06-02-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (06-07-2022)-Redacted.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (06-08-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (07-07-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (07-13-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (09-01-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (09-13-2022).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (09-14-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (10-05-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (10-06-2020).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (11-01-2022).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet (11-02-2021).pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 1-8-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 11-03-2020.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 11-5-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 12-3-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 2-5-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 3-5-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 4-2-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 5-7-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 6-4-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 7-2-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

PB Packet 9-10-2019.pdf — Tulsa Park & Recreation Board agenda/minutes and, where included, maintenance or capital project report [D12].

Appendix B — Research documents (secondary sources)

Savage-Park-Facility-Report.pdf — Research analysis or tracking; distinguish from City-origin source records.

Savage-Park-Facility-Summary.pdf — Research analysis or tracking; distinguish from City-origin source records.

Tulsa-Hilti-Park-Facility-Report.pdf — Research analysis or tracking; distinguish from City-origin source records.

Tulsa-Hilti-Park-Facility-Summary.pdf — Research analysis or tracking; distinguish from City-origin source records.

Oklahoma_Public_Records_Government_Accountability_Tracker_2026_V18.xlsx — Research analysis or tracking; distinguish from City-origin source records.

Oklahoma_Open_Records_Accountability_Tracker_WORDPRESS_RAW_HTML_V18.txt — Research analysis or tracking; distinguish from City-origin source records.

Document limitation: this is an evidence inventory of the files supplied in the conversation, not a City-certified complete release manifest. A formal production manifest and custodial completion statements remain necessary.