

# 2020 City of Stillwater, Oklahoma Historical Financial Data Analysis

## Detailed Timeline

4 July 2025

*Here's a detailed timeline of the main events and a cast of characters based on the provided sources:*

### *Timeline of Key Events in Stillwater, Oklahoma*

#### **Historical Foundation:**

- **1891:** The City of Stillwater is organized as a municipal corporation under its Municipal Charter, pursuant to Article XVIII of the Oklahoma Constitution.
- **September 18, 1939 (Ordinance 723):** A 2% franchise tax for telephone service is **approved**.
- **January 21, 1963:** The Stillwater Public Works Authority (SPWA) is created by a Declaration of Trust, designating the City Council as trustees to provide physical facilities and services.
- **1960:** The City of Stillwater adopts its current council-manager form of government.
- **1966 (Ordinance 1160):** The first 3.5% sales tax for "general purposes" of municipal government is approved by voters. An additional 1% is approved for debt service and capital improvements.
- **1972 (Ordinance 1433):** An additional 1% sales tax is approved for the general purposes of municipal government.
- **1977 (Ordinance 1835):** An additional 1% sales tax is approved for the general purposes of municipal government.
- **March 25, 1985 (Ordinance 2178):** A 4% hotel/motel tax is adopted by the City Council.
- **July 13, 1988 (Ordinance 2621):** The hotel/motel tax is approved by voters, with 1% of gross receipts dedicated to city administration costs.
- **May 23, 1988 (Ordinance 2320):** Provisions for mowing fees and administrative handling fees for overgrown property are established.
- **August 31, 1998 (Council Action CC-08-31-98):** Every fine of \$50 or more is earmarked to provide continuous and advanced training for Police Officers.
- **July 7, 1997 (Resolution 97-18):** A stormwater fee is created to fund drainage facilities and stormwater-related projects.
- **1997:** The City's use tax is approved at the same rate as the sales tax (3.5%).
- **April 7, 1997 (Ordinance 2562):** The use tax is established.
- **September 11, 2001 (Ordinance 2718):** An additional 0.5% sales tax is approved by voters for transportation improvements.

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- **July 1, 2000 (Resolution CC-2000-3):** A planning application fee schedule becomes effective.
- **February 28, 2002:** The Stillwater Utilities Authority (SUA) issues the 2002 Oklahoma Water Resources Board (OWRB) SRF Note Payable with an original amount of \$3,413,483. This debt is secured by utility revenues and a one-cent sales tax.
- **December 2002:** The SUA issues a second 2002 OWRB SRF Note Payable with an original amount of \$4,876,086.
- **June 2005:** The SUA issues the 2005 OWRB Fixed Rate Note for \$7,620,000.
- **June 20, 2011 (Resolution SUA-2011-4):** Electric rates are set by the Stillwater Utilities Authority Trustees.
- **November 5, 2012:** The Stillwater Industrial Redevelopment Authority is renamed the Stillwater Economic Development Authority (SEDA).
- **May 6, 2013 (Resolution SUA-2013-1):** Waste management fees and rate structures are set by the SUA Trustees.
- **August 14, 2014:** The SUA issues Series 2014A Revenue Bonds with an original amount of \$61,830,000, secured by utility revenues.
- **FY2015:** A water and wastewater cost of service and rate design study is completed, leading to the adoption of a resolution establishing new rate structures for FY2016, FY2017, and FY2018.
- **September 14, 2015 (Ordinance 3325):** A 25-year non-exclusive franchise agreement is approved by voters on November 10, 2015, with ONE Gas, Inc.
- **November 10, 2015 (Ordinance 3322):** An additional 0.5% sales tax is approved by voters for transportation improvements.
- **July 6, 2015 (Resolution SUA-2015-7):** Water and wastewater rates are set by the SUA Trustees.
- **April 17, 2017 (Resolution SUA-2017-4):** Waste management fees are set by the SUA Trustees.
- **January 1, 2019:** The automatic annual rate escalator for electric utility rates (3% or CPI, whichever is less) is suspended pending completion of a cost of service study.
- **July 1, 2019:** The automatic annual rate escalator for water and wastewater rates (3% or CPI, whichever is less) is suspended pending completion of a cost of service study.
- **2019 (Community Development Block Grant):** Strickland Park's skate park renovations are selected as the recipient of the grant.

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### Fiscal Year 2019-2020 Budgeting and Financial Events (May 2019 - June 2020):

- **May 20, 2019:** The City Council adopts the Strategic Plan for 2019-2023. This plan emphasizes transportation and economic development.
- **May 20, 2019:** Stillwater City Council passes Resolution NO. CC-2019-7, adopting the operating budget for FY2019-2020.
- **May 20, 2019:** Stillwater Utilities Authority (SUA) passes Resolution NO. SUA-2019-1, adopting an operating budget for FY2019-2020. The resolution details a transfer of \$20,615,841 from the General Fund to the City Capital Fund for capital purchases, with no less than \$4,000,000 to be deposited into the City Capital Fund.
- **May 20, 2019:** Stillwater Economic Development Authority (SEDA) passes Resolution NO. SEDA-2019-1, adopting an operating budget for FY2019-2020.
- **May 20, 2019:** Stillwater Public Works Authority (SPWA) passes Resolution NO. SPWA-2019-1, adopting an operating budget for FY2019-2020.
- **June 2007:** A resolution is adopted providing for annual electric utility rate increases (3% or CPI, whichever is less) effective January 1st of each year.
- **July 1, 2019:** The beginning of Fiscal Year 2020.
- **July 15, 2019:** Budget Amendment Request to increase budget for manual reading of water meters by \$49,845 due to failing ERTS system.
- **July 19, 2019:** Budget Amendment Request to increase budget for SCADA view-only and backup system by \$15,336 (Water Resources).
- **July 29, 2019:** Budget Amendment Request to carry forward \$22,060 from FY2019 budget for purchase of a salt/sand spreader.
- **August 6, 2019:** Budget Amendment Request to increase budget for purchase of Wartsila engines/generators at Stillwater Energy Center by \$300,000.
- **August 19, 2019:** Budget Amendment Request to fund the completion of the Electric, Water, and Wastewater cost of service and rate design study by increasing budget by \$160,000.
- **August 23, 2019:** Budget Amendment Request to appropriate funds to purchase hearing protection for Stillwater Police Department SOT Team by \$6,900.
- **August 27, 2019:** Budget Amendment Request for Substation Transformer Replacement Project – Central, Hospital, and Industrial construction contracts approved by Trustees on September 9th, 2019, totaling \$1,047,012.

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- **September 5, 2019:** Budget Amendment Request to increase revenue and expense budgets by \$40,526 for insurance settlement of a 2017 Explorer police vehicle.
- **September 11, 2019:** Budget Amendment Request to fund the Digester 'A' Lid Replacement and Miscellaneous Improvements at the WWTP – SUA Project by \$2,871,275.
- **September 17, 2019:** Budget Amendment Request to appropriate funds to purchase hearing protection for Stillwater Police Department SOT Team by \$2,450, funded from SPD Criminal Investigation Fund.
- **September 25, 2019:** Budget Amendment Request for improvements to Lakeside Memorial Golf Course clubhouse and house, including new roofs, by \$31,153.
- **October 2, 2019:** Budget Amendment Request to continue gun range project for Stillwater Police Department by \$934.
- **October 10, 2019:** Budget Amendment Request to amend the FY2020 budget for the Hazard Mitigation Plan with \$234,000.
- **October 14, 2019:** Budget Amendment Request to relocate electric service at Perkins and McElroy intersection for materials and services needed, total of \$202,400.
- **October 17, 2019:** Budget Amendment Request by Stillwater Public Library Trust to spend \$8,665 on books.
- **October 25, 2019:** Budget Amendment Request to fund creation of an indoor baggage return at Stillwater Airport Terminal for \$14,500.
- **October 25, 2019:** Budget Amendment Request regarding contract with American Airlines resulting in \$80,000 increase for Airport Admin/Landing Fees and Airport Maint/Room Rental.
- **November 6, 2019:** The annual financial report is received by the State Auditor and Inspector.
- **November 8, 2019:** Budget Amendment Request for payment of remaining balance owed to Bank of America for commercial and two roll-off vehicles by \$1,020,091.
- **November 11, 2019:** Budget Amendment Request to fund replacement of a street sweeper by \$310,500.
- **November 11, 2019:** Budget Amendment Request for relocation of a waterline associated with the intersection of McElroy Road and Boomer Road, by \$145,000.
- **November 19, 2019:** Budget Amendment Request for the construction of a WTP Generator, with 75% reimbursement from OEM/FEMA Grant Funds, totaling \$5,633,584.

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- **December 3, 2019:** The library receives \$14,400 in discounts from the state and federal governments for internet service, along with \$14,400 for building infrastructure.
- **December 11, 2019:** Budget Amendment Request to transfer \$455,000 from General Fund to Airport Fund for land purchase at 4616 North Washington.
- **December 11, 2019:** Budget Amendment Request to transfer \$655,555 from General Fund to Airport Grant Fund for the City's grant match on Phase II of the South Apron Project.
- **January 2, 2020:** Budget Amendment Request for Library to fund Census 2020 outreach activities, including \$3,100 from The Institute of Library and Museum Services and Oklahoma Department of Libraries, and \$2,000 from the American Library Association's Library Census Equity Fund.
- **January 7, 2020:** Budget Amendment Request for Fire Department to purchase a new ladder truck by \$400,000, with \$200,000 committed by OSU.
- **January 23, 2020:** Budget Amendment Request for Information Technology project for Council Chamber A/V Upgrade, decreasing budget by \$125,000 as the project will not be completed in FY2020.
- **January 23, 2020:** Budget Amendment Request to return revenue from ITRON meters to purchase 2 trucks for utility equipment services team by \$98,600.
- **January 28, 2020:** Budget Amendment Request to reduce appropriations in SEDA Operating Fund to prevent possible expenditure beyond the fund's cash balance by \$187,823.
- **February 3, 2020:** Budget Amendment Request for Water Resources Utilities for Water Treatment Plant SCADA software upgrades (\$16,174) and first year of service agreement for \$7,258. Total \$23,432.
- **February 4, 2020:** Budget Amendment Request for Water Resources to appropriate funds for engineering study, report development, and residuals management plan by \$380,000.
- **February 11, 2020:** Budget Amendment Request to replace chlorine feed system components at the Water Treatment Plant by \$47,500.
- **February 13, 2020:** Budget Amendment Request to correct budget carry forward entry for water project. \$73,379.

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- **February 19, 2020:** Budget Amendment Request for Stillwater Public Library to receive a \$2,000 grant from the Oklahoma Partnership for School Readiness Foundation for use in the library's 1000 Book Before Kindergarten program.
- **February 19, 2020:** Budget Amendment Request for donations received by the library from Jan 1 – Feb 15, totaling \$1,583.
- **March 4, 2020:** Budget Amendment Request for extension of Grandview Street for \$200,000.
- **March 11, 2020:** Budget Amendment Request to appropriate funds for improvements to Western Road and the McElroy & Main intersection, \$245,000.
- **March 24, 2020:** Budget Amendment Request to decrease electric purchase power costs due to new rate structures of GRDA by \$3,250,000.
- **April 10, 2020:** Budget Amendment Request to appropriate funds donated to Stillwater Dog Park, totaling \$10,000.
- **April 13, 2020:** Budget Amendment Request to appropriate federal grants funds for phase 1 of the North Apron expansion, totaling \$10,400,000.
- **April 14, 2020:** Budget Amendment Request for Perkins Road Waterline Relocation for construction services, testing services, and contingency by \$564,532.
- **April 14, 2020:** Budget Amendment Request for Perkins Road Waterline Relocation for construction services, testing services, and contingency by \$1,427,468.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Transportation Sales Tax Fund, decreasing by \$779,881.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Water Capital Fund, decreasing by \$475,044.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Water Fund, decreasing by \$3,326.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Electric Rate Stabilization Fund, decreasing by \$310,385.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Airport, decreasing by \$1,605.

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- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for General Fund, decreasing by \$9,163.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Water Capital B, decreasing by \$427,903.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Wastewater Fund, decreasing by \$2,590.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Transportation Fee Fund, decreasing by \$9,850.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for CDBG, decreasing by \$350.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for City Capital Fund, decreasing by \$7,400.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Airport, decreasing by \$2,080.
- **May 5, 2020:** Budget Amendment Request to close out completed capital project and return remaining balance to fund balance for Development Services, decreasing by \$8,472.
- **May 21, 2020:** The City receives \$235,000 from OSU as a contribution for future rent payments for OSU occupancy at the Airport, as per MOU between OSU and CoS dated March 3, 2020.
- **May 21, 2020:** Budget Amendment Request regarding Oklahoma Department of Libraries dispersing the remaining 10% of the State Aid grant for the Oklahoma Virtual Library, totaling \$3,950.
- **May 21, 2020:** Stillwater Public Library is awarded a \$20,000 H.O.P.E. grant from Oklahoma Humanities and National Endowment for the Humanities for use on staff wages.
- **June 16, 2020:** Budget Amendment Request for Waste Management for expenditure amendment 1/2 for \$58,371 to cover operating and lease expenditures.
- **June 16, 2020:** Budget Amendment Request for Waste Management for expenditure amendment 2/2 for \$54,170 to cover operating and lease expenditures.
- **June 16, 2020:** Budget Amendment Request for Waste Management for revenue amendment 2/2 for \$55,290.

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- **June 16, 2020:** Budget Amendment Request for donations received by the library from Jan 1 – Feb 15, totaling \$634.
- **June 16, 2020:** Budget Amendment Request for federal grant revenue for Apron Expansion Phase II, totaling \$12,078,478.
- **June 30, 2020:** End of Fiscal Year 2020. The City's total liabilities amount to \$139,811,206 (Stillwater Medical Center Authority), and total net position for the primary government is \$339,392,542.
- **Spring 2020:** Cost of service studies for electric utility and water/wastewater are completed, with discussions of rate adjustments planned for Winter 2020.

### Post-Fiscal Year 2020 (Projections and Continuing Operations):

- **July 2020:** City Hall/Police Building 2010 GO Refunding Bonds mature.
- **July 24, 2020:** Budget Amendment Request for Library to receive a \$15,000 Big Read grant from the National Endowment for the Arts and an \$8,460 grant from the Oklahoma Historical Society for a consultant to advise staff and create a long range strategic plan for Special Collections.
- **August 3, 2020:** SUA Meeting to approve construction of sewer line relocations for PAC Area Project, involving water and sewer lines, costing \$447,880.
- **August 3, 2020:** Budget Amendment Request to appropriate \$4,600,000 to the FY20 Pavement Management (PM) program, funded by the 1/2 cent sales tax.
- **August 11, 2020:** Budget Amendment Request for Water Treatment Plant UV system purchase by \$27,500.
- **August 14, 2020:** Budget Amendment Request for Library to spend \$113,515 grant from the Oklahoma Department of Libraries and Institute for Museum and Library Services for eMedia for Oklahoma Virtual Library.
- **August 19, 2020:** CARES Act Grant provides \$6,039,239 for FAA AIP Grant for Apron Expansion Phase II, plus an additional \$353,155 for construction contracts.
- **September 2021:** 2002 OWRB SRF Note (original amount \$3,413,483) matures.
- **September 2022:** 2002 OWRB SRF Note (original amount \$4,876,086) matures.
- **March 2025:** 2005 OWRB Fixed Rate Note matures.
- **October 2042:** Series 2014A Revenue Bonds mature.
- **September 2032:** 2009 OWRB DWSRF Note matures.

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### Cast of Characters

#### **Stillwater City Officials (as of May 2019, unless otherwise noted):**

- **Will Joyce:** Mayor of Stillwater, Chairman of Stillwater Utilities Authority (SUA), and Chairman of Stillwater Economic Development Authority (SEDA).
- **Pat Darlington:** Vice Mayor of Stillwater and Vice Chairman of Stillwater Utilities Authority (SUA).
- **Amy Dzialowski:** City Councilor and Trustee for SUA and SEDA.
- **John Wedlake:** City Councilor and Trustee for SUA and SEDA.
- **Alane Zannotti:** City Councilor and Trustee for SUA and SEDA.
- **Norman McNickle:** City Manager and General Manager of SUA and SEDA. Responsible for preparing the annual fiscal year budget and presenting it to the City Council.
- **John Dorman:** City Attorney and General Counsel for SUA and SEDA.
- **Elizabeth Chrz:** City Clerk and Secretary for SUA and SEDA. Responsible for filing the adopted budget with the State Auditor and Inspector.
- **Melissa Reames:** Deputy City Manager. Requested budget amendments related to Airport.
- **Paula Dennison:** Assistant City Manager.
- **Barbara Bliss:** Community Resources Manager.
- **Brad Stewart:** Information Technology Director. Requested budget amendments related to IT.
- **Christy Cluck:** Finance Director. Responsible for reviews of budget amendments.
- **Christy Luper:** Human Resources Director.
- **Jeff Watts:** Police Chief. Requested budget amendments related to Police.
- **John McClenny:** Special Projects Director.
- **Lanc Gross:** Planning Manager.
- **Mark White:** Public Works Director. Requested budget amendments related to Operations.
- **Melinda Gray:** Municipal Court Clerk.
- **Monty Karns:** City Engineering Director. Requested budget amendments related to Transportation.
- **Paul Priegel:** Airport Director. Requested budget amendments related to Airport.

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- **Rob Hill:** Emergency Management Director. Requested budget amendments related to Emergency Management.
- **Sherry Fletcher:** Marketing & Civic Engagement Director.
- **Stacy Delano:** Interim Library Director. Requested budget amendments related to Library.
- **Tom Bradley:** Fire Chief. Requested budget amendments related to Fire.
- **Bill Millis:** Water Resources Engineering Director. Requested budget amendments related to Water Utilities Engineering.
- **Chris Knight:** Waste Management Director. Requested budget amendments related to Waste Management.
- **Dana Mattox:** Utility and Billing Services Director. Requested budget amendments related to Customer Service.
- **James Driskel:** Water Utilities Director. Requested budget amendments related to Water Utilities and Wastewater.
- **Loren Smith:** Electric Director. Requested budget amendments related to Electric Utility.
- **Candy Staring:** Requested budget amendments related to Water Resources.
- **Jim Scott:** Requested budget amendments related to Events and Recreation and City Manager's Office.
- **Kasi Koontz:** Requested budget amendments related to Waste Management.
- **Leah Berry:** Finance Department personnel, often listed as "Processed by Finance" and "Reviewed by Finance" on budget amendment requests.

### Other Entities and Individuals:

- **Oklahoma State University (OSU):** A major employer and educational institution in Stillwater. Collaborated with the City on the purchase of a ladder truck for the Fire Department and contributed to airport projects.
- **Stillwater Medical Center Authority:** A discretely presented proprietary component unit of the City; the City is the beneficiary of its trust. A principal employer in Stillwater.
- **Stillwater Public Schools:** A principal employer in Stillwater.
- **Wal-Mart:** A principal employer in Stillwater.
- **Oncue Marketing:** A principal employer in Stillwater.
- **Oklahoma State Department of Career Tech:** A principal employer in Stillwater.
- **Stillwater Designs/Kicker Audio:** A principal employer in Stillwater.

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- **ASCO Aerospace USA, LLC:** A principal property tax payer and employer in Stillwater.
- **National Standard Co.:** A principal employer in Stillwater.
- **Quebecor World/Quad Graphics:** A principal employer in Stillwater.
- **Stan Clark Companies:** A principal employer in Stillwater.
- **Simmons Bank:** (Formerly BankSNB) A principal employer in Stillwater.
- **Meridian Technology Center:** An employer in Stillwater.
- **Frontier Electronics:** An employer in Stillwater.
- **Armstrong World Industries:** An employer in Stillwater.
- **Grand River Dam Authority (GRDA):** Stillwater Utilities Authority's power provider.
- **Oklahoma Water Resources Board (OWRB):** Issued SRF Notes and Fixed Rate Notes to SUA for water and wastewater projects.
- **Phillips 66:** Awarded a grant for Fuel Farm Improvement at Stillwater Airport.
- **Oklahoma Partnership for School Readiness Foundation:** Awarded a grant to Stillwater Public Library for the "1000 Book Before Kindergarten" program.
- **National Endowment for the Humanities:** Awarded a H.O.P.E. grant to Stillwater Public Library for staff wages. Awarded a grant to the library for the "Revisiting the Founding Era" program, managed by The Gilder Lehrman Institute of American History.
- **Oklahoma Historical Society:** Awarded a grant to the library to consult and create a long-range strategic plan for Special Collections.
- **Bank of America:** Owed balance for commercial and roll-off vehicles by the City.
- **The Institute of Library and Museum Services:** Provided grants to the library for Census 2020 outreach activities.
- **American Library Association's Library Census Equity Fund:** Provided grants to the library for Census 2020 outreach activities.
- **Wendell Tatroult:** Donor for smoke detectors to the Fire Department.

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